



What adults with learning disabilities say about safeguarding







An easy read report of Healthwatch consultation workshops carried out by Opening Doors during November 2024



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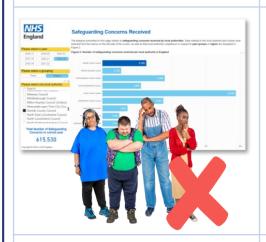
Key facts about safeguarding

Safeguarding and people with learning disabilities



Safeguarding means protecting people and enabling them to live free from harm, abuse and neglect.

Norfolk County Council (NCC) is in charge of keeping people safe in Norfolk and must respond to safeguarding reports.



In 2023-24 there were a total of 6,385 safeguarding concerns raised to Norfolk County Council (NCC).

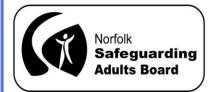
There is no information available on the national dashboard about how many of these reports were by, or about people with learning disabilities.



The Office for National Statistics (ONS, 2021) states that people with learning disabilities are more vulnerable to abuse and neglect, including domestic abuse.



People with profound learning disabilities and/or communication needs often rely on others to recognise and report concerns.



Previous Safeguarding Survey in 2018



In 2018 Norfolk Safeguarding Adults Board (NSAB) ran a survey to get feedback on their work and to help identify their priorities.

https://www.norfolksafeguardingadultsboard.info/about-us/latest-news/nsab-2018-survey-headline-results



NSAB asked Opening Doors to help to ensure people with learning disabilities were included. We produced an accessible survey and ran one workshop to support people taking part.



We supported 36 people with learning disabilities to engage with the survey.

Not everyone answered every question.



We tested things out with people – like trying out calling Norfolk County Council to see if people could navigate the system.

Most could not manage the options.



We will look at the most significant information from people with learning disabilities on the next page →



Yes	22
No	10
Don't know	1

Most people had heard of adult safeguarding



Yes	28
No	1
Don't know	4

Most people said they **would** report abuse if they saw it

People said who they would tell about abuse. The top 4 were lacktriangle







Police 22



Norfolk County
Council 14



Carer/Support worker 14

The reasons people **would not** report were lacksquare



Don't know where to report it



Don't want to get involved



It is none of my business



Too scared to



I might be wrong



Nothing would be done

What we did



Opening Doors Health Experts group (Norfolk and Waveney ICB funded) voted 'safeguarding' as the topic the Healthwatch workshops should focus on.



We met with Healthwatch to agree what we would do and how much it would cost.

We signed an agreement and a budget.



We coproduced the questions with a worker from Norfolk Adults Safeguarding Board.

We made resources and tested them out.



We visited groups across Norfolk and ran the accessible workshops there.

Peer trainers lead the workshops - this was very important so people with learning disabilities felt safe to have their say.



Some people were sent Easy Read workbooks they could complete at home.

We checked they would have support around if they found it upsetting.



We made sure everyone who took part received a certificate, bag, safeguarding leaflet and important support phone numbers to take away with them.



Each person who took part was invited to fill in a sheet to say if they felt safe or unsafe.

Every sheet was checked and individual appointments made where requested.



Self advocates worked on counting up the answers. Independent supporters and sessional workers helped with this too.



Two staff members at Opening Doors worked with self advocates to put the report together.



We met with a worker from Healthwatch to check how much analysis they wanted in the report and how much data to include.



A staff member and a self advocate met to look through the report together.

Any changes needed were made.



We delivered the final report to Healthwatch in early March 2025.

Things to note



Safeguarding is a tricky subject.

We made sure there was a trigger warning at the start of each workshop and when the questions were asked 1:1.



We provided individual support and made time adjustments where needed.

We adapted to suit the person's needs.



Where someone said they needed more support we provided 1:1 time with an Advocacy Adviser.

This was an unpaid extra we do because we know it is needed.



People who could not get transport to the workshops themselves were excluded from taking part.



We need to be mindful that the person supporting someone to speak up may be the abuser.

Who we spoke to





In total **55 adults with learning disabilities** took part in the safeguarding consultation.

Some of these people are Opening Doors members, others are not. We asked people what other services and groups they access.

*Some people go to more than one place so 3 responses could be one person. ♥



Day Activities

54 responses*



Community Groups

12 responses*



Learning
Disability
Social Clubs

27 responses*



In receipt of care/support

12 responses*

Residential home/care at home

Things to note and what could change



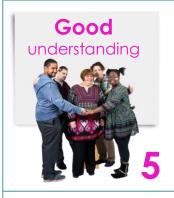


Almost all the people we spoke to access support from another organisation in some way.



These other providers and settings offer a chance to improve understanding and awareness of safeguarding.

What does safeguarding mean to you?



Keep myself and others **safe from abuse**.

Report if I am concerned.



Keep myself and others safe from abuse.



Either keep myself safe, or others safe or report it.



Do not know

What we found out



More than half (53%) do not know what safeguarding means



Only 9% fully understand safeguarding and refer to reporting

Recommendations for possible next steps



Provide **Awareness Training** about safeguarding with and for adults with learning disabilities.

Use **Easy Read** materials and **peer support** to help spread awareness and experience.

Address barriers to reporting where possible.



Understanding of different types of abuse

For the full results go to pages 18 and 19

Important things to note about these results









Some people understood neglect and self neglect but few people understood the need to report this type of abuse.



There was poor understanding of organisational abuse, modern slavery and discrimination.

People talked most about race and skin colour when thinking about discrimination.



For all types of abuse there were many people who did not respond because they did not know how to describe it.

This shows people need education.



Many people do not know what to do about abuse or neglect.

Some people understand reporting to the Police is important, but did not always know of or understand other support options.

What needs to change?



More Accessible Training & Awareness

Use easy read materials, pictures, and accessible training to help people recognise different types of abuse.



Clarify how to report issues and get help

Teach people who to report to - (not just the Police, but also Norfolk County Council, social workers, advocacy groups and care providers).

Provide clear step-by-step guidance on what to do if they suspect abuse.



Focus on less understood abuse types

More awareness is needed of **modern slavery**, **discrimination** and **organisational** abuse.

Many people with learning disabilities live in residential care settings so understanding and recognising **organisational abuse** is important.



Encourage self-advocacy & peer support

People with learning disabilities should be encouraged to support each other in recognising and reporting abuse.

Peer-led discussions can help build peoples' confidence in speaking up.



What stops me being able to report a safeguarding concern

For the full results go to page 20

What we found out



Fear and worry stops people reporting a safeguarding concern



Not knowing how to report is a significant barrier to reporting

What needs to change?



Clear and easy ways to report a concern

There needs to be different ways to report – online, phone and face-to-face.



Feeling safe to report

Help people with learning disabilities to feel safe when reporting a concern.



Improve access to reporting methods

Better access to online and phone reporting is essential.



Where I would feel safe to raise a safeguarding concern

For the full results go to pages 21 and 22

What we found out



People feel safe reporting in familiar places like their home, GP Surgery or Social Club





People feel less safe in public places like pubs, bus or train stations and at market stalls

What needs to change?



The results show that only 12 people felt safe reporting a safeguarding concern to **Norfolk County Council**, while 12 did not.



As Norfolk County Council is responsible for safeguarding services, the Council should be seen as a safe and supportive place to report concerns.



The Council need to improve its approach so that people with learning disabilities feel heard and supported when raising safeguarding concerns. This is likely to require clearer communication, more accessible reporting methods, and better staff training.



Who I trust to talk to about a safeguarding concern

For the full results go to pages 23 and 24

What we found out



People trust those they know well – family, friends, Doctors and the Police



Not many people trust strangers or people in less supportive roles

What needs to change?



Provide Education

Run workshops to make sure everyone knows where to go for help, who they can trust and practice asking for help.



Training Professionals and workers

Provide training for Professionals and support staff on how to listen and support people with learning disabilities when they discuss issues.



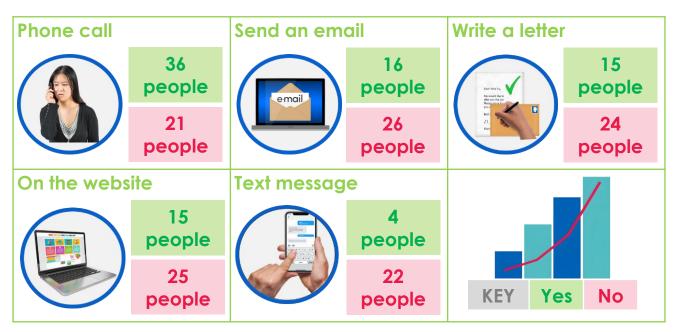
Create a culture of openness

Remind people it is okay to talk about issues – **provide reassurance** they will not get in trouble for asking for help. **Build confidence** so everyone knows their voice matters.



What we found out

The ways people can contact Norfolk County Council to report abuse



Important things to note about these results



Making a phone call was the most common choice of how people would want to contact Norfolk County Council



However almost half the people we spoke to said they would not call.

From workshops we know people struggle to use the Norfolk County Council telephone system especially as the number is very long.



With mobile phones choosing options is even more complicated as people need to know how to 'pull up' their keyboard during a call in order to select options.



Where do we do from here?

Next steps and recommendations



Provide Education

Everyone involved needs a better understanding of safeguarding, abuse and reporting methods. The network of community groups and commissioned services offer an opportunity to deliver this training provided it is funded.



Address Barriers to reporting

Norfolk Safeguarding Adults Board and Norfolk County Council need to prioritise simplifying how people can phone in concerns.



Improve communication and awareness

Clear, simple and accessible information which is shared widely and crucially in the places and spaces used by people with learning disabilities is essential.



Community involvement is key

Working with people with learning disabilities will be essential to ensure that steps address the problems **as experienced by this population** and not what people *think* are the issues.



Understanding of different types of abuse

We asked 55 adults with learning disabilities

Type of abuse

What people think this type of abuse is

What people think should be done



Hitting or beating someone up

8 out of 14 responses 3 did not know

Encourage them to tell a parent or the police

7 out of 14 responses 4 did not know



When a partner hits or scares you

4 out of 15 responses 2 did not know

Call or tell someone about it

6 out of 16 responses 4 did not know



Not looking after yourself or someone else

6 out of 15 responses 0 did not know

Talk to someone about it

2 out of 15 responses 5 did not know

Emotional Abuse

People put bad things in your head/control you

6 out of 15 responses 2 did not know

Tell someone that it is happening

2 out of 13 responses 7 did not know

Sexual Abuse Hello Sexy

Unwanted touching

4 out of 16 responses 4 did not know

Tell Police or a Social Worker or call 999

5 out of 16 responses

7 did not know



When you stop looking after yourself

8 out of 15 responses 3 did not know

Get more support or a welfare check

2 out of 13 responses 5 did not know



Taking someone's money

13 out of 18 responses 0 did not know

Call the Police or dial 999

1 out of 14 responses 9 did not know



Migrants or others being made to work for no money

2 out of 7 responses 3 did not know

Tell the Police about it

1 out of 7 responses 4 did not know



About race or skin colour

2 out of 11 responses 0 did not know

Tell the Police about it

1 out of 7 responses 4 did not know

Organisational Abuse Winterbourne View

Bad care homes and abusive staff

2 out of 9 responses 4 did not know

Better training for Police and staff

1 out of 7 responses 4 did not know



What stops me being able to report a safeguarding concern

We asked 55 adults with learning disabilities

Worries about being watched doing it

Feeling I will get into trouble



21 people

face-to-face

Wanting to do it





23 people

It will upset me

21 people

Can't get online

20 people





Needing support to do this



17 people 19 people

16 people

13 people

Not trusting who else will know what I said

Not knowing what a safeguarding



confident about how to do it

Not being



Been told not to



13 people

13 people

11 people

The person I need

to report lives with

me

9 people

Never left alone so can't do it



7 people 6 people

Not allowed to use a computer



5 people

No money to get phone credit to call



5 people



Where I would feel safe to raise a safeguarding concern

We asked 55 adults with learning disabilities



2

GP Surgery



29 4 Learning disability | Police Station social club



25 5



26

Hospital



23

Coffee shop



21 12 Work place



21 12 Victim Support



21

Pharmacy



19

Day Centre/Hub



19

Samaritans



19



Library



18 11

Supermarket



17

Residential Home



6

16

Hairdressers



16 15 Restaurants



15 15

15





Who I trust to talk to about a safeguarding concern

We asked 55 adults with learning disabilities

	•		
Friends	Medical staff (like a nurse or GP)	Family member	Police
30 people	30 people	29 people	29 people
Advocacy Worker	Home support staff	People I work with Workplace	Social Worker
27 people	22 people	22 people	20 people
Pharmacist	Day Centre staff Day Centre	My partner	College Tutor College
18 people	16 people	16 people	15 people





12 people





12 people



11 people



Taxi driver

11 people

Bus or train staff



11 people



10 people



7 people

Pub staff



7 people

Leader at my



6 people



5 people

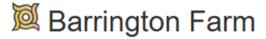


4 people

Places people go to

and get support to take part





























































Report written by Opening Doors



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